## Message Text

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**ACTION EUR-25** 

INFO OCT-01 IO-14 ISO-00 DODE-00 CIAE-00 PM-07 INR-10 L-03

NSAE-00 PA-04 RSC-01 PRS-01 SP-03 USIA-15 TRSE-00

SAJ-01 SS-20 NSC-07 OIC-04 CU-04 DRC-01 /121 W

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FM USMISSION GENEVA

TO SECSTATE WASHDC 5370

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BONN

AMEMBASSY BRUSSELS

USMISSION EC BRUSSELS UNN

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY MOSCOW

USMISSION NATO BRUSSELS

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY VIENNA

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VIENNA FOR USDEL MABRF

EO 11652: GDS TAGS: PFOR

SUBJ: CSCE: EC-NINE DRAFT RESOLUTION ON FOLLOW-UP

REF: A. USNATO 2161 B. STATE 084272

1. NATO DELEGATION HEADS' CAUCUS APRIL 22 APPROVED CONFIDENTIAL

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TABLING OF EC-NINE DRAFT RESOLUTION ON FOLLOW-UP (REF A.)

AT NEXT MEETING OF FOLLOW-UP WORKING GROUP APRIL 29. US REP GAVE DRAFT RESOLUTION GENERAL SUPPORT, PER REF B. DURING DISCUSSION, FOLLOWING POINTS EMERGED, WHICH MAY BE OF INTEREST TO DEPARTMENT IN CONNECTION WITH ITS ANALYSIS OF THE DRAFT RESOLUTION.

- 2. INTERIM PERIOD INDICATED IN DRAFT RESOLUTION BEFORE MEETING OF "HIGH OFFICIALS", (ABOUT THREE YEARS), IS MIDDLE GROUND ON WHICH NINE WERE ABLE TO AGREE. IT REPRESENTS A NEGOTIATING POSITION, AND SEVERAL FALLBACK POSITIONS ARE PRESENTLY UNDRR CONSIDERATION. PRINCIPAL FALLBACK OPTION WOULD BE AGREEMENT TO HOLD MEETING OF "HIGH OFFICIALS" IN 1976 INSTEAD OF 1977. ALTERNATIVELY, SOME KIND OF MEETING COULD BE HELD MIDWAY THROUGH THE INTERIM PERIOD. IF THE NINE FALL BACK TO 1976, THEY PRESENTLY SEE NO NEED FOR A MEETING MIDWAY THROUGH THE INTERIM PERIOD. ANOTHER POSSIBILITY, ADVANCED BY FRENCH REP, WOULD BE TO HAVE MEETINGS "BEFORE THE FIRST MEETING" OF HIGH OFFICIALS. THESE MEETINGS WOULD BE "TO BEGIN TO REVIEW THE RESULTS OF THE CONFERENCE", AND COULD BE AT THE "HIGH EXPERTS" " LEVEL.
- 3. SEVERAL NON-NINE NATO DELEGATIONS (NORWAY, PROTUGAL, CANADA) BELIEVE THE INTERIM PERIOD PROPOSED BY THE NINE IS TOO LONG. THESE DELEGATIONS AGREED TO TABLING OF THE DRAFT RESOLUTION, BUT WILL BE LOOKING FORWARD TO FALLBACK POSITIONS MORE IN LINE WITH THERI OWN VIEWS. NORWAY AND PORTUGAL ALSO FAVOR SOME COMMITMENT TO PERIODIC MEETINGS.
- 4. THE NINE ARE AWARE THAT A MANDATE FOR ASSESSING "THE STATE OF RELATIONS BETWEEN THE PARTICIPATING STATES IN GENERAL", AS PROPOSED IN DRAFT DECLARATION, (PARA 2A OF REF A.) COULD OPEN THE DOOR TO A DISCUSSION OF GENERAL POLITICAL QUESTIONS, AND POSSIBLY EVEN TO PRESENTATION OF SPECIFIC BILATERAL PROBLEMS. THEY HAVE APPARENTLY DECIDED TO USE THIS LANGUAGE IN SPITE OF THIS CONSIDERATION. THE NINE BELIEVE THE EASTERN COUNTRIES WILL ENERGETICALLY OPPOSE PHRASEOLOGY ON ASSESSMENT OF "HOW DECISIONS OF THE CSCE HAVE BEEN CARRIED OUT" (APRA 2A OF REF A.) SINCE IT WOULD IMPLY SURVEILLANCE OF CONFIDENTIAL

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BASKET III AGREEMENTS.

5. REFERENCE TO "WORKING PROCEDURES" INSTEAD OF "RULES OF PROCEDURE- (PARA 3 OF REF A.) IS INTENTIONALLY AMBIGUOUS. DANISH REP IN DEFENDING THIS PHRASE SAID THE NIEN THROUGH THE "MAIN PILLARS" OF CSCE PROCEDURES, SUCH AS CONSENSUS, WOULD BE APPLICABLE TO MEETING OF HIGH OFFICIALS, BUT SOME CSCE RULES OF PROCEDURE MIGHT NOT BE.

HE HEDGED WHEN ASKED IF PARTICIPATION WAS CONSIDERED A "MAIN PILLAR" OF PROCEDURE, BUT LATER EXPLAINED PRIVATELY THAT THIS WAS ONLY BECAUSE EC COMMISSION MIGHT LATER BE GIVEN LARGER ROLE.

- 6. THE NINE BELIEVE THE LEVEL OF MEETING OF "HIGH OFFICIALS" WOULD BE ROUGHLY THE SAME AS THAT OF PRESENT CSCE DELEGATION HEADS; EASTERN COUNTRIES WOULD SEND VICE MINISTERS, WHILE WEST WOULD SEND AMBASSADORS.
- 7. USDEL COMMENT: THIS CAUCUS DISCUSSION HAS BROUGHT OUT CERTAIN AMBIGUITIES IN THE NINE'S DRAFT RESOLUTION WHICH CALL FOR CAREFUL EXAMINATION. DEPARTMENT MAY WISH TO CONSIDER WHETHER MANDATE FOR ASSESSMENT OF GENERAL STATE OF RELATIONS AMONG PARTICPATING STATES CONSTITUTES POLITICAL-SECURITY MANDATE WE AHVE THIUS FAR HOPED TO AVOID. SELECTIVE APPROACH TO CSCE RULES OF PROCEDURE MAY ALSO POSE PROBLEMS. PRESENT RULE S ARE ACCEPTED BY ALL PARTICIPANTS BUT ANY ATTEMPT TO USE SOME AND NOT OTHERS WOULD OPEN NEW DISCUSSION OF PROCEDURES AS A WHOLE. END USDEL COMMENT.

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